Chapter 55

(House Bill 486)

AN ACT concerning

Education – Personnel Matters – Child Sexual Abuse and Sexual Misconduct Prevention

FOR the purpose of requiring county boards of education, nonpublic schools, and certain contracting agencies to require an applicant for a position involving direct contact with minors to provide certain information; requiring the county board, nonpublic school, or contracting agency to conduct a certain review of the employment history of a certain applicant; requiring the county board, nonpublic school, or contracting agency to check certain eligibility of a certain applicant; requiring certain employers to disclose certain information within a certain time period; requiring certain employers to disclose certain supplemental information within a certain time period to certain parties; authorizing a county board, nonpublic school, or contracting agency to hire an applicant on a certain provisional basis under certain circumstances; requiring the county board, nonpublic school, or contracting agency to conduct a certain review of the employment history of a certain applicant for a substitute position; requiring a certain contracting agency to perform a certain review before making a certain assignment; requiring a certain contracting agency to maintain certain records; requiring a certain contracting agency to inform the county board or nonpublic school of certain information; prohibiting a certain contracting agency from assigning a certain employee to perform certain work under certain circumstances; providing that certain information received is not subject to the Maryland Public Information Act; authorizing a county board, nonpublic school, or contracting agency to use certain information and records received in a certain manner and to report certain information to certain entities under certain circumstances; prohibiting a county board, nonpublic school, or contracting agency from entering into a certain agreement under certain circumstances; providing that a certain agreement is void and unenforceable under certain circumstances; requiring the State Department of Education to notify certain entities within a certain time period if there is a lapse or suspension in the use of certain screening systems; providing that a certain applicant shall be subject to certain discipline under certain circumstances; providing for a certain immunity from criminal and civil liability; providing for the construction of this Act; authorizing the Department to initiate certain disciplinary action under certain circumstances and to adopt certain regulations; defining certain terms; and generally relating to hiring school employees.

BY adding to
Article – Education
Section 6–113.2
Annotated Code of Maryland
(2018 Replacement Volume and 2018 Supplement)
SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:

Article – Education

6–113.2.

(A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.

(2) “CHILD SEXUAL ABUSE” MEANS AN ACT BY AN ADULT INVOLVING A MINOR OR A STUDENT THAT CONSTITUTES A SEXUAL OFFENSE UNDER THE LAWS OF THE STATE, OR ANY SEXUAL CONTACT BETWEEN AN ADULT AND A MINOR HAS THE MEANING STATED IN § 6–113.1 OF THIS SUBTITLE.

(3) “CONTRACTING AGENCY” MEANS AN ENTITY THAT CONTRACTS WITH A COUNTY BOARD OR NONPUBLIC SCHOOL TO PROVIDE A SERVICE TO A SCHOOL OR THE STUDENTS OF A SCHOOL.

(4) “DIRECT CONTACT WITH MINORS” MEANS THE POSSIBILITY OF CARE, SUPERVISION, GUIDANCE, OR CONTROL OF A MINOR OR ROUTINE INTERACTION WITH A MINOR.

(5) “JOB PERFORMANCE” INCLUDES ABILITIES, ATTENDANCE, ATTITUDE, AWARDS, DEMOTIONS, DISCIPLINARY ACTIONS, DUTIES, EFFORT, KNOWLEDGE, PROMOTIONS, SKILLS, AND, IN THE CASE OF A FORMER SCHOOL EMPLOYEE, THE REASONS FOR SEPARATION.

(6) “School” means a public or nonpublic school.

(7) “SEXUAL MISCONDUCT” MEANS AN ACT BY AN ADULT, INCLUDING AN ORAL, NONVERBAL, WRITTEN, OR ELECTRONIC COMMUNICATION, OR A PHYSICAL ACTIVITY DIRECTED TOWARD OR WITH A MINOR THAT IS DESIGNED TO PROMOTE A ROMANTIC OR SEXUAL RELATIONSHIP WITH THE MINOR, INCLUDING:

(i) SEXUAL OR ROMANTIC INVITATION;

(ii) DATING OR SOLICITING DATES;

(iii) ENGAGING IN SEXUALIZED OR ROMANTIC DIALOGUE;

(iv) MAKING SEXUALLY SUGGESTIVE COMMENTS;
(V) **Grooming behaviors;**

(VI) **Self-disclosure or physical exposure of a sexual, romantic, or erotic nature; and**

(VII) **A sexual, indecent, romantic, or erotic contact with the minor** has the meaning stated in § 6–113.1 of this subtitle.

(B) A **county board, nonpublic school, or contracting agency shall require an applicant for a position involving direct contact with minors to submit:**

1. **The contact information of the following employers:**
   1. The current employer;
   2. All former school employers; and
   3. All former employers of the applicant in which the applicant was employed in a position involving direct contact with minors;

2. **A written consent form, signed by the applicant, authorizing an employer listed under item (1) of this subsection to release all records relating to the applicant’s job performance child sexual abuse or sexual misconduct; and**

3. **A written statement of whether the applicant:**
   1. **Has been the subject of a child sexual abuse or sexual misconduct investigation by any employer, arbitrator, county board, state licensing agency, law enforcement agency, or child protective services agency, unless the investigation resulted in a finding that the allegations were false by:**
      1. **The employer that allegations that the applicant engaged in sexual misconduct lacked sufficient evidence according to the policies of the county board or nonpublic school;**
      2. **An arbitrator or a county board to reject any disciplinary action in response to allegations that the applicant engaged in sexual misconduct;**
3. A STATE LICENSING AGENCY THAT ALLEGATIONS THAT THE APPLICANT ENGAGED IN SEXUAL MISCONDUCT LACKED SUFFICIENT EVIDENCE ACCORDING TO:

A. STATE LAW; OR

B. THE POLICIES OF THE COUNTY BOARD OR NONPUBLIC SCHOOL;

4. A LAW ENFORCEMENT AGENCY THAT ALLEGATIONS THAT THE APPLICANT ENGAGED IN CHILD SEXUAL ABUSE WERE UNFOUNDED; OR

5. A CHILD PROTECTIVE SERVICES AGENCY THAT ALLEGATIONS THAT THE APPLICANT ENGAGED IN CHILD SEXUAL ABUSE WERE RULED OUT;

   (II) HAS EVER BEEN DISCIPLINED, DISCHARGED, NONRENEWED, OR ASKED TO RESIGN FROM EMPLOYMENT, OR HAS EVER RESIGNED FROM OR OTHERWISE SEPARATED FROM ANY EMPLOYMENT WHILE ALLEGATIONS OF CHILD SEXUAL ABUSE OR SEXUAL MISCONDUCT WERE PENDING OR WERE UNDER INVESTIGATION, OR DUE TO AN ADJUDICATION OR FINDINGS OF CHILD SEXUAL ABUSE OR SEXUAL MISCONDUCT; OR

   (III) HAS EVER HAD A LICENSE, PROFESSIONAL LICENSE, OR CERTIFICATE SUSPENDED, SURRENDERED, OR REVOKED WHILE ALLEGATIONS OF CHILD SEXUAL ABUSE OR SEXUAL MISCONDUCT WERE PENDING OR UNDER INVESTIGATION, OR DUE TO AN ADJUDICATION OR FINDINGS OF CHILD SEXUAL ABUSE OR SEXUAL MISCONDUCT.

(C) BEFORE HIRING AN APPLICANT FOR A POSITION INVOLVING DIRECT CONTACT WITH MINORS, THE COUNTY BOARD, NONPUBLIC SCHOOL, OR CONTRACTING AGENCY SHALL:

   (1) REVIEW AN APPLICANT’S EMPLOYMENT HISTORY BY CONTACTING THE EMPLOYERS LISTED BY THE APPLICANT UNDER SUBSECTION (B)(1) OF THIS SECTION AND REQUESTING THE FOLLOWING INFORMATION:

      (I) THE DATES OF EMPLOYMENT OF THE APPLICANT; AND

      (II) ANSWERS TO THE QUESTIONS REGARDING CHILD SEXUAL ABUSE OR SEXUAL MISCONDUCT REQUIRED UNDER SUBSECTION (B)(3) OF THIS SECTION; AND
(2) Request a report from the Department regarding the applicant's eligibility for employment or certification status to determine whether the applicant:

   (i) holds a valid and active certification appropriate for the position and is otherwise eligible for employment; and

   (ii) has been the subject of professional discipline related to child sexual abuse or sexual misconduct.

(D) (1) Not later than 20 days after receiving a request for information under subsection (C) of this section, an employer shall send to the county board, nonpublic school, or contracting agency the information requested on the form prescribed by the Department.

(2) If the information from an employer includes an affirmative response to the child sexual abuse or sexual misconduct questions under subsection (B)(3) of this section, and the county board, nonpublic school, or contracting agency makes a determination to further consider the applicant for employment, the county board, nonpublic school, or contracting agency shall request that the former employer provide additional information about the information provided, including all related records related to child sexual abuse or sexual misconduct.

(3) An employer that receives a request for additional information under paragraph (1) of this subsection shall provide the additional information within 60 days of the date of the prospective employer's request to:

   (i) the requesting county board, nonpublic school, or contracting agency; and

   (ii) the applicant who is under consideration for employment.

(E) A county board, nonpublic school, or contracting agency may hire an applicant on a provisional basis for a period not to exceed 90 days pending the review of information and records received under subsection (D) of this section, if the following criteria are satisfied:

   (1) the applicant has provided all the information and supporting documentation required,
(2) The school administrator has no knowledge of information regarding the applicant that would disqualify the applicant from employment;

(3) The applicant swears or affirms that the applicant is not disqualified from employment; and

(4) The applicant is not authorized to work alone with minors and works in the immediate vicinity of a permanent employee.

(E) A county board, nonpublic school, or contracting agency shall conduct an employment history review of an applicant for a substitute position involving direct contact with minors as required under subsection (C) of this section before the initial hiring of the substitute employee or placement on the school's approved substitute employee list of the county board, nonpublic school, or contracting agency.

(ii) An employment history review of a substitute employee shall remain valid as long as the substitute employee continues to be employed by the same school county board or remains on the school's approved substitute employee list of the nonpublic school or contracting agency.

(2) If a substitute employee is seeking to be added to another school's the substitute employee list of another county board, nonpublic school, or contracting agency, a new employment history review in accordance with subsection (C) of this section is required.

(3) The appearance of a substitute employee on one school's the substitute employee list of one county board, nonpublic school, or contracting agency does not relieve another school county board, nonpublic school, or contracting agency of the duty of compliance with this section.

(4) An employment history review conducted on the initial hiring of a substitute employee by a contracting agency, an intermediate unit, or any other entity that provides substitute staffing services to schools a county board or a nonpublic school shall satisfy the requirements of this section for all school entities using the services of that contracting agency, intermediate unit, or other entity.
(5) A CONTRACTING AGENCY, AN INTERMEDIATE UNIT, OR ANY OTHER ENTITY PROVIDING SUBSTITUTE STAFFING SERVICES TO SCHOOLS A SCHOOL ENTITY SHALL COMPLY WITH THE PROVISIONS OF THIS SECTION.

(F) (1) A CONTRACTING AGENCY SHALL CONDUCT AN EMPLOYMENT HISTORY REVIEW OF AN APPLICANT FOR EMPLOYMENT WITH THE CONTRACTING AGENCY AS REQUIRED UNDER SUBSECTION (C) OF THIS SECTION:

1. AT THE TIME OF THE INITIAL HIRING OF THE EMPLOYEE; OR

2. BEFORE THE EMPLOYEE IS ASSIGNED TO WORK FOR A SCHOOL ENTITY IN A POSITION INVOLVING DIRECT CONTACT WITH MINORS.

(ii) The employment history review under subparagraph (i) of this paragraph shall remain valid as long as the employee continues to be employed by the hiring contracting agency.

(iii) A CONTRACTING AGENCY SHALL:

1. MAINTAIN A RECORD OF EACH EMPLOYEE’S EMPLOYMENT HISTORY REVIEW REQUIRED UNDER THIS SUBSECTION; AND

2. ON REQUEST OF THE SCHOOL ENTITY TO WHICH AN EMPLOYEE IS ASSIGNED, PROVIDE ACCESS TO THE CONTRACTING AGENCY’S RECORDS OF THAT EMPLOYEE.

(2) (I) BEFORE ASSIGNING AN EMPLOYEE TO PERFORM WORK FOR A SCHOOL ENTITY IN A POSITION INVOLVING DIRECT CONTACT WITH MINORS, A CONTRACTING AGENCY SHALL PROVIDE NOTICE TO THE SCHOOL ENTITY OF ANY AFFIRMATIVE RESPONSES TO THE CHILD SEXUAL ABUSE OR SEXUAL MISCONDUCT QUESTIONS REQUIRED UNDER SUBSECTION (B)(3) OF THIS SECTION.

(ii) A CONTRACTING AGENCY MAY NOT ASSIGN AN EMPLOYEE TO PERFORM WORK FOR A SCHOOL ENTITY IN A POSITION INVOLVING DIRECT CONTACT WITH MINORS IF THE SCHOOL ENTITY OBJECTS TO THE ASSIGNMENT AFTER RECEIVING THE NOTICE REQUIRED UNDER SUBPARAGRAPH (I) OF THIS PARAGRAPH.

(G) (1) INFORMATION AND RECORDS ABOUT AN APPLICANT RECEIVED BY A COUNTY BOARD, NONPUBLIC SCHOOL, OR CONTRACTING AGENCY UNDER THIS SECTION ARE NOT A PUBLIC RECORD FOR THE PURPOSES OF THE MARYLAND PUBLIC INFORMATION ACT.
(2) A COUNTY BOARD, NONPUBLIC SCHOOL, OR CONTRACTING AGENCY THAT RECEIVES INFORMATION AND RECORDS FROM AN EMPLOYER ABOUT AN APPLICANT UNDER THIS SECTION MAY:

(I) USE THE INFORMATION AND RECORDS FOR THE PURPOSE OF EVALUATING THE APPLICANT’S FITNESS TO BE HIRED OR FOR CONTINUED EMPLOYMENT; AND

(II) REPORT THE INFORMATION TO THE DEPARTMENT, A STATE LICENSING AGENCY, A LAW ENFORCEMENT AGENCY, A CHILD PROTECTIVE SERVICES AGENCY, ANOTHER SCHOOL ENTITY, OR ANY OTHER PROSPECTIVE EMPLOYER, AS APPROPRIATE.

(1) (I) A COUNTY BOARD, NONPUBLIC SCHOOL, OR CONTRACTING AGENCY MAY NOT ENTER INTO A COLLECTIVE BARGAINING AGREEMENT, AN EMPLOYMENT CONTRACT, AN AGREEMENT FOR RESIGNATION OR TERMINATION, A SEVERANCE AGREEMENT, OR ANY OTHER CONTRACT OR AGREEMENT THAT:

(I) HAS THE EFFECT OF SUPPRESSING INFORMATION RELATING TO AN INVESTIGATION OR DISCIPLINARY ACTION IN RESPONSE TO A REPORT OF SUSPECTED CHILD SEXUAL ABUSE OR SEXUAL MISCONDUCT BY A CURRENT OR FORMER EMPLOYEE;

(II) AFFECTS THE ABILITY OF THE COUNTY BOARD, NONPUBLIC SCHOOL, OR CONTRACTING AGENCY TO REPORT SUSPECTED CHILD SEXUAL ABUSE OR SEXUAL MISCONDUCT TO THE APPROPRIATE AUTHORITIES; OR

(III) REQUIRES THE COUNTY BOARD, NONPUBLIC SCHOOL, OR CONTRACTING AGENCY TO EXPUNGE INFORMATION ABOUT ALLEGATIONS OR FINDINGS OF SUSPECTED CHILD SEXUAL ABUSE OR SEXUAL MISCONDUCT FROM ANY DOCUMENT MAINTAINED BY THE EMPLOYER UNLESS AFTER INVESTIGATION THE ALLEGATIONS ARE FOUND TO BE FALSE THE INVESTIGATION RESULTED IN A FINDING BY:

1. THE EMPLOYER THAT ALLEGATIONS THAT THE APPLICANT ENGAGED IN SEXUAL MISCONDUCT LACKED SUFFICIENT EVIDENCE ACCORDING TO THE POLICIES OF THE COUNTY BOARD OR NONPUBLIC SCHOOL;

2. AN ARBITRATOR OR A COUNTY BOARD TO REJECT ANY DISCIPLINARY ACTION IN RESPONSE TO ALLEGATIONS THAT THE APPLICANT ENGAGED IN SEXUAL MISCONDUCT:
3. A state licensing agency that allegations that the applicant engaged in sexual misconduct lacked sufficient evidence according to:

A. State law; or

B. The policies of the county board or nonpublic school;

4. A law enforcement agency that allegations that the applicant engaged in child sexual abuse were unfounded; or

5. A child protective services agency that allegations that the applicant engaged in child sexual abuse were ruled out.

(2) A provision of an employment contract, an agreement for resignation or termination, or a severance agreement that is executed, amended, or entered into on or after July 1, 2019, and that is contrary to this section is void and unenforceable.

(IF) (1) If there is a lapse in the operation of or the Department suspends the use of a system or database that the Department uses to check an applicant’s eligibility for employment or certification status, the Department shall notify the county boards, nonpublic schools, and any contracting agencies within 48 hours of the lapse or the suspension of the use of the system or database.

(IF) (2) A person acting in good faith may not be held liable for disclosing any information or records related to child sexual abuse or sexual misconduct, including personnel records, about a current or former employee’s job performance, professional conduct, or reason for termination of employment to a county board, a nonpublic school, a contracting agency, the Department, or any other potential employer in accordance with this section unless the person:

(I) Acted with actual malice toward the employee or former employee; or

(II) Intentionally or recklessly disclosed false information about the employee or former employee.

(2) The immunity from liability under paragraph (1) of this subsection shall be in addition to, and not a limitation of, any other
IMMUNITY PROVIDED BY LAW OR ANY ABSOLUTE OR CONDITIONAL PRIVILEGE APPLICABLE TO THE DISCLOSURE OF INFORMATION OR RECORDS OR THE APPLICANT’S CONSENT TO THE DISCLOSURE.

**(K) (1)** An applicant who provides false information or willfully fails to disclose material information required under this section shall be subject to professional discipline, including termination or denial of employment, and may be subject to professional discipline in accordance with the regulations of the Department.

**(2) (1)** Subject to subparagraph (II) of this paragraph, the willful failure of an employer or former employer to respond to or provide the information and records requested by a county board, nonpublic school, or contracting agency under this section may result in civil penalties or professional discipline, if appropriate.

**(II)** An employer or a former employer may not be held liable for failure to respond to a request for information about an applicant under this section if:

1. The laws of the state in which the employer or former employer is located prohibit the release of the information or records requested; or

2. The disclosure of the information and records requested is restricted by the terms of a contract entered into on or before June 30, 2019.

**(3) (I)** Notwithstanding any other provision of law, the Department may initiate disciplinary action before a hearing officer in accordance with the Department’s regulations against an applicant, an employee, a contracting agency, or a school administrator for willful violations of this section.

**(II)** The Department may adopt regulations establishing procedures for disciplinary proceedings and the assessment of penalties in accordance with this section.

**(L) (1)** Nothing in this section shall be construed:

1. To prevent a county board, nonpublic school, or contracting agency from:
(1) **Conducting further investigations of prospective employees**;

(II) **requiring** requesting applicants to provide additional background information or authorizations beyond the information or authorizations required under this section; or

(III) **requesting** that an employer or a former employer provide more information than is required under this section;

(2) **To relieve a county board, a nonpublic school, a contracting agency, or any other mandated reporter of the legal responsibility to report suspected incidents of child sexual abuse or sexual misconduct in accordance with State law or the reporting requirements of the Department; or**

(3) **To prohibit the right of an exclusive representative under a collective bargaining agreement to grieve and arbitrate the validity of an employee’s termination or discipline for just cause or for the causes set forth in this section.**

**SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July 1, 2019.**

Approved by the Governor, April 18, 2019.